

Solid Waste and Recycling Council

January 31, 2005

Minutes

Members Present: Bob Peterson, Julie Mathiesen, Jill Barnard, Janet Person, Bill Gadwau and Gene Dawson

Members Absent: Jim Palmer, Mike McPherson and Leonard Klein

Staff Present: Pete Garwood and Elizabeth St. Pierre

Others Present: None.

I. Call to Order

Bob Peterson called the meeting to order at 3:00 p.m.

II. Public Comment

None.

III. Organization

▪ Election of Officers

Peter Garwood, Coordinator/Planner, presided over the election of officers and opened the floor for nominations.

Motion by Janet Person, supported by Jill Barnard to close nominations and to cast a unanimous ballot for Bob Peterson for Chairperson. Motion carried – unanimous.

Motion by Bill Gadwau, supported by Bob Peterson to close nominations and cast a unanimous vote for Janet Person for Vice Chairperson. Motion carried – unanimous.

▪ 2005 meeting dates

Motion by Julie Mathiesen, supported by Gene Dawson, to continue meeting on the Monday of the week preceding the Public Works Committee At 3:00 p.m. Motion carried – unanimous.

IV. Minutes of November 22, 2004 Meeting

Motion by Janet Person, supported by Jill Barnard to approve the minutes of the November 22, 2004 meeting. Motion carried - unanimous.

V. Plan Update and Ordinance Drafting Proposal

Julie Mathiesen stated that the Department of Environmental Quality (DEQ) is currently working on changes to the guidelines for solid waste planning and enforcement. Ms. Mathiesen also indicated that because the DEQ has no enforcement mechanisms in place the State is not pushing the updates of the current solid waste plans. She also indicated that because the State is not pushing enforcement it was her opinion it made more sense to write an implementation plan at this time as opposed to updating the statutorily required Solid Waste Plan.

The State of Michigan has no guidelines for an implementation plan. Therefore the proposed implementation plan could put action goals into a timeline with

dates. This would include solid waste and household hazardous waste education and implementation. Sample plans could be accessed from web searches and elsewhere.

From an implementation plan could come a solid waste ordinance. Janet Person pointed out the importance of citizen input on a draft solid waste ordinance before any public hearings.

Implementation plans could start slow or at pace that would ensure success for Antrim County. Ms. Person presented a proposal for the ACD to write an implementation plan and a solid waste ordinance.

The last time we tried to implement a recycling program, it was with the utilization of Public Act 185 which would allow the county to establish a fee per residence and commercial establishments to support the program. PA 185 requires township buy-in, but failed because the townships wouldn't buy into it. Alternative funding mechanisms for various recycling programs were therefore discussed. Ms. Person stated that in the course of writing the proposed solid waste implementation plan, the ACD would conduct a search for methods of paying for recycling programs. Suggestions included finding local buyers (e.g. refrigerators); tire collection ("pay as you throw") has worked in Echo Township (at \$3 per tire). Sources and fees for scrap metal were also discussed. Ms. Person informed the Council the ACD would write the implementation plan and a solid waste ordinance for \$10,000.

Ms Mathieson stated that hiring a Solid Waste Coordinator to do the plan and provide implementation made the most sense but since the county didn't want to do that, contracting with the Antrim Conservation District was the next best thing. Bob Peterson asked Janet Person to provide a one (1) page summary of what would go into the solid waste implementation plan.

VI. Other Matters

✧ Household Hazardous Waste Day

A memo from Janet Person describing activities and costs of Household Hazardous Waste Collection and Solid Waste Plan for 2005 was discussed.

The council agreed that Ms. Person should present the Household Hazardous Waste (HHW) Day proposal to the Public Works Committee.

Dates, fees, sites and contracts for hazardous waste collection were discussed:

- 2 separate days were considered, one in August and one in October.
- 4 sites in Antrim County were discussed.
- The county could enter into a contract with ACD if needed for this work.
- Fees, of \$5 per drop off and 50 cents per pound for participants, were recommended.

VII. Communication

None.

VIII. Member Comment

None.

Meeting adjourned at 4:00 p.m.

The next Solid Waste Recycling Council meeting will be
February 22, 2005 at 3:00 p.m.

Solid Waste and Recycling Council

April 25, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Janet Person, Jill Barnard, Jim Palmer, Gene Dawson and Julie Mathiesen

Members Absent: Mike McPherson and Bill Gadwau

Staff Present: Pete Garwood

Others Present: None.

I. Call to Order

Bob Peterson called the meeting to order at 3:00 p.m.

II. Public Comment

None.

III. Approval of Minutes

The Council reviewed the January 31, 2005 minutes and decided not to act on them due to multiple changes. The amended January 31, 2005 minutes will be on the next meeting agenda for approval.

IV. Plan Update and Ordinance Drafting Proposal

- Response from Legal Counsel

Charles Koop, Legal Counsel, joined the meeting. Members of the Council asked questions of Mr. Koop regarding his legal opinion about whether or not the Solid Waste and Recycling Council (SWRC) and the County can legally contract with a member of the Council to draft a solid waste implementation plan.

Mr. Koop indicated that a council member cannot get paid (through contract) to perform a job that they already receive compensation (per diem) for as a part of their duties, as a member of the Solid Waste and Recycling Council.

Motion by Janet Person, supported by Jill Barnard, to recommend to the Public Works Committee and the Board of Commissioners dissolve the Solid Waste Planning Committee under Act 451, Part 115 and continue the Solid Waste and Recycling Council as a nine member board with definite term periods. Motion carried – unanimous.

The Council members discussed the need to continue meeting. Much of what the Council can do revolves around funding options.

Funding mechanism will be a topic of discussion on the next months meeting agenda.

V. Household Hazardous Waste (HHW) Days

September 10 and October 1 are the two scheduled HHW days for 2005. Ms. Person distributed flyers for the two days. The Committee decided to include tire recycling in this year's list of items that will be taken. J & J Salvage has agreed to take the tires at a cost of \$3.00 each, which will be assessed directly to the individual bringing the tires to the Household Hazardous Waste Day.

The Committee discussed getting the County Road Commission to haul the tires to J & J Salvage from the HHW day locations. Ms. Person will contact the County Road Commission.

VI. Communications

None.

VII. Member Comment

None.

Meeting adjourned at 4:25 p.m.

Solid Waste and Recycling Council

May 23, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Janet Person, Jill Barnard, Gene Dawson, Julie Mathiesen, Mike McPherson and Bill Gadwau

Members Absent: Jim Palmer

Staff Present: Pete Garwood

Others Present: None

I. Call to Order

Bob Peterson called the meeting to order at 3:02 p.m.

II. Public Comment

None.

III. Approval of Minutes

Motion by Bill Gadwau, supported by Leonard Klein, to approve the minutes of January 31, 2005, as presented and to approve the minutes of April 25, 2005 with a change in the adjourned time from 11:25 a.m. to 4:25 p.m. Motion carried – unanimous.

IV. Household Hazardous Waste (HHW) Days Update

The Council debated on whether or not to advertise with an ad in the local newspapers or an insert (flyer) stuffed into the local newspapers.

Motion by Julie Mathiesen, supported by Gene Dawson, to put an insert for the Household Hazardous Waste Days in the July issues of the Antrim County News and the Town Meeting. Motion carried – Unanimous.

Janet Person, Executive Director of the Antrim Conservation District, indicated we still need someone to haul the tires that will be accepted at the HHW Day. Ms. Person will work with the Coordinator/Planner Office and bid out the tire hauling.

V. Funding Sources

Peter Garwood, Coordinator/Planner, indicated the reason this issue is on the agenda is because of the discussion from last month on this issue. However, nothing has changed much on the issue from last month.

Ms. Mathiesen distributed a document entitled Department of Environmental Quality Report to the Legislature, Recommendations for changes to the Solid Waste Planning and Disposal Area Siting Provisions of Park 115, Solid Waste Management, if the Natural Resources and Environmental Protection Act 1994 PA, as amended (attached). Ms. Mathiesen highlighted some of these proposed changes and urged the committee to review the document for the next meeting. The document includes discussion of solid waste policy changes, changes to format and content of Solid Waste Management Plans (SWMPs), and different options for funding a community solid waste and recycling

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program. A key policy change would be to allow DEQ to enforce the actual implementation of SWMPs. Currently, DEQ can only enforce the portion of SWMPs that apply to landfill siting criteria. Ms. Mathiesen expressed concern that Antrim County would not be prepared to revise its SWMP and actually start implementing it in a timely manner, should the recommended changes to the statute occur in the near future. Bob Peterson questioned the status of the proposed changes to the status. Ms Mathiesen replied that DEQ was looking for a legislator to sponsor a bill suggesting the proposed changes. Mr. Peterson recommended the council continue to monitor the status of the proposed changes.

VI. Communications

Pete Garwood informed the Council that the Northwest Michigan Council of Governments (NWMCOG) staff has been authorized by the NWMCOG Board to investigate a regional approach to the solid waste issue. This may have an affect on the options available to Antrim County.

VII. Member Comment

Janet Person informed the Council that the Village of Bellaire has been approached by a septage hauling company with a request to allow them to dump their waste in the Bellaire sewer system.

The Council discussed whether or not the SWRC should be planning for the regulation of septage. The Council decided to request that Health Department representatives come to the next meeting in August to discuss the proposed amendments to the sanitary code.

Bob Peterson informed the Council that Elk Rapids received bids for recycling and compacted waste hauling. Waste Management was low bid for recycling and American Waste was the low bid for compacted waste hauling.

Meeting adjourned at 4:30 p.m.

Solid Waste and Recycling Council

August 29, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Janet Person, Jill Barnard, Jim Palmer, Gene Dawson, Bill Gadwau, and Julie Mathieson

Members Absent: Mike McPherson

Staff Present: Joe Meyers

Others Present: None.

I. Call to Order

Bob Peterson called the meeting to order at 3:00 p.m.

II. Public Comment

Ed Martel spoke to the board about the difference between charter and non-charter counties. He stated that charter counties have greater powers than non-charter as he was looking forward to talking to the person from the Northwestern Michigan Community Health Agency about the difference and was disappointed that they could not attend.

III. Approval of Minutes

Julie Mathieson expressed her concern about the lack of information put in the last meetings minutes in section V. Funding Sources about the recommended changes to P.A. 451 of 1994 regarding Solid Waste Management.

Motion by Bill Gadwau, supported by Gene Dawson to approve the minutes with the corrections from Julie Mathieson. Motion Carried – unanimous.

IV. Household Hazardous Waste (HHW) Days

September 10 and October 1 are the two scheduled HHW days for 2005. Janet Person requested for volunteers on these two days and needs at least 2 per site. The County is trying a new company for the Eastport site. The Elk Rapids site will not be offering a hypodermic needle drop off. The Bellaire and Mancelona sites will have the capabilities to drop off these materials; residents are encouraged to bring them on October 1st. The needles need to be in a puncture proof container and residents need to let us know that there are needles in the container, per County order.

V. Communications

None.

VI. Member Comment

Jim Palmer spoke about the process of recycling, at some of the council members request, and why Antrim County currently does not have a major recycling service.

Janet Person would like to talk to Waste Management about trying to get recycling services out here as a “test run”.

Julie Mathieson spoke about how the council was not given a chance to look at their budget for the 2006 year and the same budget was used from last year. She requested that next year, the SWRC be involved with the approval of their budget.

Meeting adjourned at 3:28 p.m.

Solid Waste and Recycling Council

September 26, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Janet Person, Jill Barnard and Bill Gadwau

Members Absent: Jim Palmer, Gene Dawson, Julie Mathieson and Mike McPherson

Staff Present: Joe Meyers and Pete Garwood

Others Present: Chuck Edwards

I. Call to Order

Bob Peterson called the meeting to order at 3:05 p.m.

II. Public Comment

None.

III. Approval of Minutes

Motion by Bill Gadwau, supported by Leonard Klein, to approve the minutes from the August 29, 2005 meeting. Motion carried – unanimous.

IV. Proposed Amendments to the Sanitary Code

Chuck Edwards, from Northwest Michigan Community Health Agency, was present to answer questions about the sanitary code but asked for some background on the Council. Bob Peterson explained the Solid Waste and Recycling Council's (SWRC) functions and duties. Mr. Edwards educated the SWRC about the proposed amendments to the Sanitary Code and how it would affect Antrim County. He explained that in 2006-2007 spreading septage on open land will not be allowed. Due to this he explained that Grand Traverse County does accept septage in their sewage treatment plant but many smaller plants do not - like Bellaire. The laws for injecting septage have changed as well. Currently, there are a set number of gallons that you can inject in to the ground per acre. Now nitrogen and phosphate levels will dictate how much septage can be injected. He also stated the need for the four counties (Antrim, Charlevoix, Emmet, and Otsego) to have the same Sanitary Code. Currently the four County district has three different sanitary codes.

V. Household Hazardous Waste (HHW) Days

Leonard Klein apologized for his absence on the September 10th HHW day. Janet Person reviewed how successful the day went. She noted that the new company did a great job and how Elk Rapids and Eastport were both successful. She also noted that the Bellaire and Mancelona days are both full. September 10th brought in \$982 and we have had nothing but positive feedback.

VI. Communications

Janet brought up the Urban Cooperation Act dealing with waste reduction and asked Joe Meyers to review it for the next meeting.

VII. Member Comment

Mr. Peterson inquired about used oil, to see if we could find a way to have a year-round way to dispose of it.

Meeting adjourned at 3:50 p.m.

Solid Waste and Recycling Council

October 24, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Jill Barnard, Jim Palmer, Gene Dawson, Julie Mathieson and Bill Gadwau

Members Absent: Janet Person and Mike McPherson

Staff Present: Joe Meyers

Others Present: None

I. Call to Order

Bob Peterson called the meeting to order at 3:05 p.m.

II. Public Comment

None.

III. Approval of Minutes

Motion by Bill Gadwau, supported by Leonard Klein, to approve the minutes from the September 24, 2005 meeting. Motion carried – unanimous.

IV. Household Hazardous Waste Day Update

This matter is to be postponed due to the absence of Janet Person.

V. Reciprocal Agreement

Laurel Durkin, from Waste Management, joined the meeting to discuss the reciprocal agreement with Leelanau County to use Glens Landfill. Currently Antrim County uses Waters Landfill in Otsego County. The reason Waste Management is pushing for this agreement is although it is logistically smart for most of the County to go to Waters Landfill some of the western portions of the County would be less expensive to go to Glens Landfill, stabilizing costs. Antrim County has worked on a reciprocal agreement before but due to the lack of funding for a County-wide recycling program, Leelanau County was skeptical of an agreement but has since lessened their requirements. Joe Meyers and Ms. Durkin have both spoke to Trudy Galla, Leelanau County's Planning Director, and she noted that the recycling we currently have in place is sufficient although if more funding becomes available the agreement would require a larger recycling and waste diversion program. Ms. Durkin advised the Council that a similar program has worked in Manistee County (attached). Ms. Durkin advised the Council that this was only to give more options to Antrim County and also increase competition.

Mr. Meyers and Julie Mathiesen were tasked with updating the reciprocal agreement before the next meeting.

VI. Urban Cooperation Act

Mr. Meyers reviewed the Urban Cooperation Act (attached) and informed the Council that it allowed the County to charge each household for recycling and waste prevention \$2.00 per month up to \$25.00 per year or with a vote of the people they can charge \$4.00 per month up to \$50.00 year and may include commercial businesses. Ms. Mathiesen noted that we should have our legal staff look this over and give us a report on this.

VII. Legislative Update

Mr. Meyers gave the Council a list of Legislation currently being pushed in Congress. He noted that if any of the Council Members would like more information on any of these to inform him and he will research them for the next meeting.

VIII. Communications

Mr. Meyers handed out a pamphlet on Recycling in Michigan (attached) and an article on the Goodwill and Dell Computers (attached) joint venture. He noted that they were both informational.

IX. Member Comment

Mr. Meyers informed the Council about the legislation regarding the updating of the State Solid Waste Guidelines.

Ms. Mathiesen noted that she saw in the Antrim County News that there were openings on the Solid Waste and Recycling Council. She noted that it would be good to know when the term limits were so the people whose terms are ending could reapply if they so desired.

Meeting adjourned at 3:45 p.m.

Solid Waste and Recycling Council

November 28, 2005

Minutes

Members Present: Bob Peterson, Leonard Klein, Jill Barnard, Jim Palmer, Gene Dawson, Janet Person and Bill Gadwau

Members Absent: Julie Mathieson and Mike McPherson

Staff Present: Joe Meyers

Others Present: Laurel Durkin

I. Call to Order

Bob Peterson called the meeting to order at 3:00 p.m.

II. Public Comment

None.

III. Approval of Minutes

Motion by Gene Dawson, supported by Leonard Klein, to approve the minutes from the October 24, 2005 meeting. Motion carried – unanimous.

IV. Procedures for Conducting Council Activity (attached)

Joe Meyers informed the Council that even though attrition had been used to cut the members from 12 to 9 they has not changed their procedures for conducting council activity. Discussion ensued about the positions that should be cut to allow the council to have accurate procedures for conducting council activity. (Excerpt from the document with changes underlined and bold)

ARTICLE IV: MEMBERSHIP AND REPRESENTATION

*Section 1: The Council shall be composed of **Nine (9)** members, appointed by the Board of Commissioners.*

Section 2: The appointment of members shall consist with the following:

- **One (1)** members of the Council shall represent the solid waste management industry.
- **One (1)** members of the Council shall represent environmental interest groups active throughout the County.
- *One (1) member of the Council shall represent the County of Antrim.*
- *One (1) member of the Council shall represent Village government.*
- *One (1) member of the Council shall represent Township government.*
- *One (1) member of the Council shall represent the regional solid waste planning agency.*
- *One (1) member of the Council shall represent industrial waste generators.*
- **Two (2)** members of the Council shall represent the general public.

Motion by Bob Peterson, supported by Leonard Klein to recommend the Public Works Committee, recommend to the Board of Commissioners approve the above changes to the Procedures for Conducting Council Activity. Motion carried – unanimous.

Mr. Meyers informed the Council that we still do not have one member on a regional solid waste planning agency. Mr. Meyers noted that he was on a Solid Waste Advisory Committee but did not know if it was a staff position or a position that is open to anyone that the board appoints.

Leonard Klein offered to be on the Council if the By-laws and the Antrim County Board of Commissioners allow it.

Motion by Janet Person, supported by Gene Dawson, to recommend the Board of Commissioners remove Joe Meyers from the Northwest Michigan Council of Governments Solid Waste Advisory Committee and appoint Leonard Klein. Motion carried – unanimous.

Janet Person informed the Council that Mike McPherson has missed five of the last six meetings and according to the Procedures for Conducting Council Activity missing three meetings unexcused can result in removal from the Council. Ms. Person further felt that it was a conflict of interest for him to be on the Council while he is working for the County. Mr. Meyers informed the Council that he has received calls from Mr. McPherson every morning before the meeting informing him of the absence. Mr. Peterson asked Mr. Meyers to contact Mr. McPherson and inform him that the status of his position on the board would be discussed further at the next meeting.

V. Household Hazardous Waste Day Update

Janet Person presented a spreadsheet (attached) with the totals for the Household Hazardous Waste Day and informed the Committee that we have not received all of the bills from Heritage. Ms. Person further noted that she was not impressed with Heritage and feels that we should go entirely with Drug and Lab next time.

VI. Urban Cooperation Act

Mr. Meyers reviewed the Urban Cooperation Act (attached) and advised the Council that he would be submitting it to Legal Counsel.

VII. Reciprocal Agreement (Leelanau)

Mr. Meyers handed out the Reciprocal Agreement (attached) that had been updated to fit Antrim County. The Council ensued in discussion about the document and corrected some of the wording.

Motion by Jill Barnard, supported by Janet Person, to recommend the Public Works Committee recommend the Board of Commissioners approve the Reciprocal Agreement between Antrim County and Leelanau County for the purpose of another option of waste disposal. Motion carried - unanimous

VIII. Communications

None.

IX. Member Comment

None.

Meeting adjourned at 4:05 p.m.